

## Message Text

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ACTION IO-14

INFO OCT-01 CIAE-00 CU-04 INR-07 NSAE-00 AID-05 USIA-06  
AF-10 ARA-10 EA-10 EUR-12 NEA-10 ISO-00 HA-05  
L-03 OIC-02 HEW-04 IOE-00 /103 W  
-----032751 171939Z /45

P R 171748Z JAN 78  
FM AMEMBASSY PARIS  
TO SECSTATE WASHDC PRIORITY 4376  
INFO USMISSION USUN  
USMISSION GENEVA

LIMITED OFFICIAL USE SECTION 01 OF 03 PARIS 01466

NESCO

E.O.11652: N/A  
TAGS: UNESCO, AORG  
SUBJECT: UNESCO: UNESCO DRAFT DECLARATION ON RACE AND  
RACIAL PREJUDICE

REF: A) STATE 8348 B) PARIS 732 C) KAEUPER-HEATER  
JAN 13 TELCON

1. INFORMATION GROUP (IG) MET AGAIN ON JAN 12 FOR 3  
HOURS TO DISCUSS IG PROPOSALS FOR SPECIFIC AMENDMENTS TO  
SECRETARIAT'S DRAFT TEXT. SECRETARIAT HAS CONFIRMED  
THAT MEETING WILL TAKE PLACE IN PARIS FROM MARCH 13  
(BEGINNING AT 3 P.M.) TO 20.

2. AS PERM DEL HAD NOT RECEIVED REFTEL A IN TIME FOR  
MEETING, IT WAS NOT ABLE TO RAISE POINTS AS REQUESTED.  
CONCERNS PER REFTEL A (PARA 2) HAVE BEEN MET, HOWEVER,  
AS FRG DEPUTY PERM REP NOTED THAT HIS DELEGATION AND  
OTHERS STILL HAD NO SPECIFIC INSTRUCTIONS FROM THEIR  
GOVTS, AND ASKED THAT FORMAL PROPOSALS NOT BE PASSED TO  
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BOISSIER-PALUN UNTIL ALL GOVTS HAD HAD OPPORTUNITY TO  
RESPOND. IG MEMBERS AGREED TO THIS PROCEDURE, AND NEXT  
IG MEETING WAS SET FOR FEB 2 IN ORDER TO PROVIDE  
SUFFICIENT TIME FOR ALL GOVERNMENTS TO REACT TO  
SECRETARIAT TEXT AND IG PROPOSALS FOR AMENDING IT.  
THEREFORE, IG WORKING GROUP CHAIRMAN, AMB HUMMEL  
(SWITZERLAND), WILL MEET WITH BOISSIER-PALUN, FOLLOWING

FEB 2 MEETING, TO RELAY SPECIFIC IG PROPOSALS.

3. IG MEMBERS WERE ABLE TO AGREE ON ALMOST ALL AMENDMENTS PROPOSED BY WORKING GROUP (EXCEPT FOR ARTICLES (5)--PARA 2 - (8)--PARA 2 - AND (9)--PARA 2-- SEE BELOW). SOME MEMBERS (PARTICULARLY REPS FROM FRANCE, FRG, SWEDEN, AND SPAIN) CONTINUED TO QUESTION WISDOM OF PROMULGATING YET ANOTHER DECLARATION ON SUBJECT, ALTHOUGH ALL AGREED THAT THERE SEEMS TO BE NO WAY TO AVOID IT. AMB PINTASILGO (PORTUGAL) RAISED MOST SALIENT POINT OF MEETING BY CHARGING THAT SECRETARIAT'S DRAFT DID NOT CONFORM TO 19TH GEN CONF GUIDANCE. SINCE SHE ALONE HAD MADE THIS COMPARISON, HOWEVER, AND OTHERS WERE NOT PREPARED TO RESPOND, QUESTION AS TO WHETHER MEMBERS WERE WILLING TO ACQUIESCE IN SECRETARIAT'S ACCEPTANCE THIS TEXT, WAS LEFT UNANSWERED.

4. PERM DEL POUCHED COMMENTS BY SEVERAL IG MEMBERS CONCERNING DRAFT TEXT ON JAN 16, ALONG WITH IG WORKING GROUP'S PROPOSED AMENDMENTS. ONLY FINAL RESULTS OF IG DELIBERATIONS ON SPECIFIC WORKING GROUP AMENDMENTS, REPRESENTING TENTATIVE CONCLUSION OF IG, ARE INCLUDED BELOW. AS DISCUSSIONS AND WORKING DOCUMENTS INCLUDING MOST AMENDMENTS WERE DONE IN FRANCH, PERM DEL IS RESPONSIBLE FOR ENGLISH TRANSLATIONS AND COORDINATION WITH ENGLISH TEXT OF DRAFT DECLARATION (SS-77/CONF.201/1, LIMITED OFFICIAL USE

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AUGUST 18, 1977).

5. IG (TENTATIVE) AMENDMENTS TO DRAFT ARE AS FOLLOWS:

PREAMBLE: (NOTE: PARA BEGINNING "WHEREAS IT IS STATED..." IS NUMBERED AS "1")

PARA 7: CONSENSUS THAT PARA SHOULD BE DELETED. IF THIS IMPOSSIBLE, ADOPT WORKING GROUP'S (WG) PROPOSED AMENDMENT - AS BASIS FOR NEGOTIATION - WHICH BEGINS "DEFINING THE MOST REVOLTING OF RACIALIST CRIMES..."

PARA 9: DELETE "COLONIALISM" FROM FIRST LINE; AND IN PLACE OF "TO AFFLICT THE WORLD," WRITE "TO AFFLICT CERTAIN PARTS OF THE WORLD..."

PARA 10: WORD "THREAT" IN SECOND TO LAST LINE, SHOULD BE REPLACED BY "DANGER" TO BRING INTO LINE WITH FRENCH TEXT.

PARA 11: REPLACE PARA BY FOLLOWING: "RECALLING (OR REAFFIRMING) THE OUTCOME OF THE WORLD CONFERENCE FOR ACTION AGAINST APARTHEID, WHICH WAS HELD IN LAGOS

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P R 171748Z JAN 78  
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AUGUST 22 TO 26, 1977."

ARTICLE ONE:

PARA 1: DELETE SECOND SENTENCE (NOTE: IT IS  
REPETITIVE).

ADD NEW PARA 1 (A): " THERE IS NO CORRESPONDENCE  
BETWEEN PHYSICAL CHARACTERISTICS WHICH DIFFERENTIATE  
HUMAN BEINGS, AND (ARBITRARY) SCALES OF "VALUES" WHICH  
ARE APPLIED TO THESE DIFFERENTIATIONS. THE FACT THAT  
PEOPLE DIFFER (PHYSICALLY) MUST IN NO CASE SERVE AS A  
PRETEXT FOR RACIAL PREJUDICE; IT CAN LEGITIMIZE  
NEITHER IN LAW NOR IN FACT DISCRIMINATORY PRACTICES, NOR  
SERVE AS THE FOUNDATION FOR POLITICS OF APARTHEID.

PARA 2: REPLACE THE FIRST SENTENCE WITH "INDIVIDUALS  
AND HUMAN GROUPS HAVE THE RIGHT TO CONCEIVE OF  
THEMSELVES AS DIFFERENT, TO BE DIFFERENT, AND TO BE  
REGARDED AS SUCH. (THE SECOND SENTENCE REMAINS  
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INTACT.)

PARA 3: DELETE.

ARTICLE TWO:

PARA 1: REPLACE "IS FALSO AND CONTRARY TO ACCEPTED ETHICAL AND SCIENTIFIC PRINCIPLES," WITH "IS CONTRARY TO MORAL AND ETHICAL PRINCIPLES."

PARA 2: LAST LINE BEGINNING WITH "AGGRAVATES INTERNATIONAL..." BECOMES, "PRESENTS OBSTACLES TO INTERNATIONAL COOPERATION, IS AT THE SOURCE OF POIITICAL TENSIONS, AND CAN ENDANGER WORLD PEACE..

ATICLE THREE

DELETE "AND PERSONAL FULFILMENT"FROM FINAL LINE.

-ATCLE FOUR

DELETE LAST SENTENCE. (SWEDISH REP POINTED OUT THAT IT IS FOR SECURITY COUNCIL, NOT SPECIALIZED AGENCIES, TO DEFINE WHAT CONSTITUTES A THREAT TO PEACE AND SECURITY.)

ARTICLE FIVE:

PARA 1: REPLACE PARA DOWN TO PHRASE BEGINNING "IT BEING UNDERSTOOD THAT..." (WHICH IS RETAINED) BY:  
"CULTURE AND EDUCATION OFFER HUMAN BEINGS A MOST EFFECTIVE MEANS FOR FULFILMENT, ENABLE THEM TO AFFIRM NOT ONLY THAT THEY ARE BORN EQUAL IN DIGNITY AND LIMITED OFFICIAL USE

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RIGHTS, BUT FOR RECOGNIZING ALSO THAT THEY MUST RESPECT THR RIGHT OF ALL GROUPS TO CULTURAL IDENTITY AND TO THE DEVELOPMENT OF THEIR OWN CULTURAL LIFE IN THE FRAMEWORK OF NATIONAL AND INTERNATIONAL, ..."

PARA 2: (NOTE: THERE WAS NO CONSENSUS ON THIS PARA, WHICH WAS TABLED PENDING FURTHER REFLECTION. WG AMENDMENT PROPOSALS IS AS FOLLOWS-- REPLACE IN SECOND LINE "MUST SEE THAT" WITH "ENDEAVOR TO SEE IN SO FAR AS THEIR COMPETENCE PERMITS THAT..."

PARA 3: DELETE, AND REPLACE WITH "THE MEANS OF

INFORMATION AND THOSE WHO SERVE THEM, JUST AS ALL  
GROUPS WHICH ARE INTEGRAL TO A NATIONAL SOCIETY,  
MUST--IN THEIR SPHERE OF ACTION AND ACCORDING TO  
GENERAL PRINCIPLES AND NORMS WHICH GOVERN THEM, AND  
RESPECTING THE PRINCIPLE OF THE FREEDOM OF  
EXPRESSION-- CONTRIBUTE TO THE REALIZATION OF THE  
OBJECTIVES OF THIS DECLARATION."

ARTICLE VI:

DELETE THE LAST SENTENCE.

ARTICLE VII:

DELETE ENTIRE ARTICLE. IF THIS IMPOSSIBLE TO ACHIEVE,  
DELETE AT LEAST THE LAST SENTENCE. (NOTE: ART  
VII CONSIDERED BY IG AS THE MOST UNACCEPTABLE PORTION  
OF THE DRAFT DECLARATION.)

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INFO OCT-01 CIAE-00 CU-04 INR-07 NSAE-00 AID-05 USIA-06  
AF-10 ARA-10 EA-10 EUR-12 NEA-10 ISO-00 HA-05  
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P R 171748Z JAN 78  
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ARTICLE VIII:

PARA 1: IN LAST SENTENCE, "AN OBLIGATION" IS CHANGED  
TO READ "A MORAL RESPONSIBILITY.... THE PHRASE,  
"BY EVERY MEANS AVAILABLE TO THEM" IS DELETED.

PARA 2: (NOTE: ALL AGREED THAT PARA TOO PRETENTIOUS  
AND NEEDS TO BE TONED DOWN. DELEGATIONS INVITED TO  
REFLECT ON SUBJECT AND PREPARE ALTERNATIVE DRAFTS.)

ARTICLE IX:

PARA 1: IN FIRST LINE, "THE EQUALITY....ALL PEOPLES"  
IS REPLACED BY, "THE EQUALITY OF HUMAN BEINGS IN  
DIGNITY AND RIGHTS..." THE LAST SENTENCE IS  
REPLACED WITH "CONSEQUENTLY, RACIAL DISCRIMINATION IS  
CONDEMNED, CONFORMING TO THE "INTERNATIONAL CONVENTION  
ON THE ELIMINATION OF ALL FORMS OF RACIAL  
DISCRIMINATION, AND THE VIOLATION BY A STATE,  
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COMMITTED TO ITS INTERNATIONAL RESPONSIBILITY, OF ITS  
OBLIGATIONS.

PARA 2: NO CONSENSUS ON THIS PARA WAS POSSIBLE OWING  
TO REFERENCE TO "MIGRANT WORKERS." SOME BELIEVED  
STRONGLY THAT QUESTION OF "MIGRANT WORKERS" WAS A  
VALID ONE FOR DRAFT TO TAKE UP (PORTUGAL'S AMB  
PINTASILGO, FOR EXAMPLE), WHILE OTHERS STATED THAT  
QUESTION IS SUCH A DELICATE ONE, THAT ANY  
CONSIDERATION OF IT WOULD CHANCE IMPEDING ON STATES'  
SOVEREIGN RIGHTS.

ARTICLE TEN:

PHRASE BEGINNING WITH "... MAY NOT, BECAUSE OF THEIR  
COLOR..." IS DELETED UP TO END OF PARA. IT IS  
REPLACED BY "...SHOULD BE LIBERATED FROM THE PLAGUE OF  
RACISM, RACIAL SEGREGATION, AND OF APARTHEID AND  
GENOCIDE."

PART III. PRELIMINARY DRAFT RESOLUTION FOR THE  
IMPLEMENTATION OF THE DECLARATION (FOUND ON P. 25)

PARA 1, WHICH READS "URGES MEMBER STATES" REPLACED BY  
"INVITES...."

PARA 1 (C): DELETE PHRASE, "...IN PARTICULAR BY  
ANSWERING AN APPROPRIATE QUESTIONNAIRE...."  
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## Message Attributes

**Automatic Decaptioning:** X  
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**Channel Indicators:** n/a  
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**Copy:** SINGLE  
**Draft Date:** 17 jan 1978  
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**TAGS:** AORG, PORG, SHUM, XX, UNESCO  
**To:** STATE  
**Type:** TE  
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Sheryl P. Walter  
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